

RELEASED IN FULL

LIMITED OFFICIAL USE PTQ8159

PAGE 01 KIGALI 01059 01 OF 02 051627Z  
ACTION AF-01

INFO LOG-00 AID-01 CIAE-00 OASY-00 DODE-00 TEDE-00 INR-00  
IO-10 ADS-00 NSAE-00 NSCE-00 OIC-02 PA-01 PRS-01  
SP-00 SS-00 USIE-00 DRL-09 /025W

-----B8739A 051920Z /49

P 051623Z APR 95  
FM AMEMBASSY KIGALI  
TO SECSTATE WASHDC PRIORITY 0418

LIMITED OFFICIAL USE SECTION 01 OF 02 KIGALI 001059

AID FOR AFR/EA  
STATE FOR AF/RA AND FA/C

E.O. 12356 N/A  
TAGS: EAID, RW  
SUBJECT: RWANDA PRESSES COORDINATION

1. IN A SERIES OF MEETINGS OVER THE LAST WEEK, RWANDA HAS MADE GOOD ON ITS PLEDGE IN GENEVA TO WORK HARD AT COORDINATING DONOR EFFORTS IN MEETING ROUND TABLE OBJECTIVES. CLOSELY FOLLOWING PROCEDURES SET UP AFTER THE ROUNDTABLE, THE MINISTER OF PLAN CONVENED DONORS TO A WORKING-LEVEL MEETING, MARCH 25 WHICH PREPARED THE WAY FOR A MINISTERIAL LEVEL MEETING CHAIRED BY THE PRIME MINISTER ON MARCH 29. IN ADDITION, ON MARCH 28, UNDP HOSTED AN INFORMAL COORDINATING LUNCH AMONG KEY DONORS TO THE JUSTICE SECTOR MARCH 28 AND THEN, WITH THE MINISTRY

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 KIGALI 01059 01 OF 02 051627Z

## UNCLASSIFIED

OF JUSTICE CO-CHAIRERED A MEETING MARCH 30 AT WHICH BOTH THE UNHCHR/UNDP PROGRAM FOR JUSTICE AND THE MINISTRY OF JUSTICE'S LARGER PLAN OF ACTION WERE PRESENTED. FINALLY, UNDP AND THE MINISTRY OF PLAN ON APRIL 1 CO-CHAIRERED A COORDINATING MEETING ON THE UN TRUST FUND.

2. WORKING-LEVEL MEETING. MINISTER OF PLAN BIRARA RAISED THREE POINTS OF GOVERNMENTAL CONCERN AT THE WORKING MEETING: THE IMBALANCE IN AID ALLOCATIONS WHICH COVERED SOME MINISTRIES' NEED WHILE LEAVING OTHER GOVERNMENT PROGRAMS WITHOUT HELP; THE INFLEXIBILITY OF DONORS REGARDING AID DISTRIBUTION, AND THE CHANNELING OF AID THROUGH UN AGENCIES OR NGO'S WHICH DOES NOT ASSURE THE BEST USE OF RESOURCES FOR THE DIRECT GOOD OF THE COUNTRY. UNDP RESREP HASEGAWA UNDERScoreD THE DESIRABILITY OF USING NATIONAL TALENTS IN THE AID PROGRAMS AND OF BEING OPEN TO GOVERNMENTAL SUGGESTIONS IN THE USE OF FUNDS. AS USUAL, HE CALLED FOR ENHANCED COOPERATION AMONGST DONORS. INSTEAD OF DISCUSSING GOVERNMENTAL CONCERNS, DONORS OFFERED COMPLAINTS REGARDING SECURITY FOR EXPATRIATE PERSONNEL AND THE LACK OF SQUATTER-FREE HOUSING FOR INCOMING STAFF. AN EXCHANGE ON THE TRUST FUND AND ITS PROBLEMS PROMPTED A PROMISE FOR A MEETING SPECIFICALLY ON THAT ISSUE.

3. PRIME MINISTER'S MEETING. IN HIS MINISTERIAL-LEVEL MEETING, PRIME MINISTER TWAGIRAMUNGU RAISED MANY OF THE POINTS BIRARA HAS UNDERScoreD. DESPITE ITS CONCERNS, HE TOLD DONORS, THE GOVERNMENT WAS AS COMMITTED AS EVER TO THE ENGAGEMENTS IT MADE IN GENEVA. THE PRIME MINISTER THEN PRESENTED A SCHEMA FOR COORDINATION OF ASSISTANCE, SECTOR BY SECTOR. THE JUSTICE AND HUMAN RIGHTS SECTOR  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 KIGALI 01059 01 OF 02 051627Z  
BECAUSE OF ITS PARTICULAR IMPORTANCE WOULD BE COORDINATED BY A SMALL CELL OF TECHNICAL EXPERTS WITHIN THE MINISTRY OF JUSTICE, WITH OVERSIGHT GIVEN BY A CONSORTIUM OF KEY DONORS--USA, CANADA, SWITZERLAND AND BELGIUM. AT THE CONCLUSION OF HIS REMARKS, THE PRIME MINISTER GAVE THE MINISTER OF HIGHER EDUCATION FIVE MINUTES TO MAKE A SPECIAL PITCH FOR HELP IN THE EDUCATION SECTOR.

4. US AMBASSADOR RESPONDS. OPENING THE DISCUSSION

UNCLASSIFIED

UNCLASSIFIED

PERIOD, AMBASSADOR RAWSON THANKED THE PRIME MINISTER ON BEHALF OF DONORS FOR HIS GOVERNMENT'S EFFECTIVE, SYSTEMATIC COORDINATION OF POST-ROUDTAL EFFRTS. HE NOTED THAT THE GOVERNMENT HAD TAKEN TIMELY ACION ON TWO KEY ITEMS RAISED AT THE LAST DONOR/MIISTERIAL MEETING: COORDINATION AND EXCHANGE RATE. IN THE AMBASSADOR'S VIEW, THE COOPERATIVE EFFOT TO ASSISTANCE RWANDA FACED THREE CRISES: THE WOLE SPECTRUM OF EDUCATIONAL NEEDS WHICH KEPT RWANANS FROM BECOMING MASTERS OF THEIR DESTINY; THE EINSTALLATION OF REFUGEES, ESPECIALLY THE URGENTTASK OF SETTLING 59'ERS AND THEIR CATTLE BEFORE RY SEASON HITS; AND THE EMERGING CRISIS IN THE PROESS OF NATIONAL RECONCILIATION WITNESSED IN DWINDING NUMBERS OF RETURWEES AND GROWING RATES OF ARESTS. HE TRANKED THE PRIME MINISTER FOR HIS ASSRANCES THAT THE SPIRIT OF GENEVA STILL ANIMATED OVERNMENT POLICY; THAT SPIRIT OF NATIONAL RECONCLIATION AND SOCIO-ECONOMIC REHABILITATION WHICH TE PRIME MINISTER HAD SO ELOQUENTLY EVOKED IN GENEVA WAS THE GOAL TO WHICH DONORS WERE STILL PLEDGED.

5. MEETINGS ON JUSTICE. IN ADDITION TO EXTENDED BI-LATERAL L MEETINGS WITH INDIVIDUAL DONORS, ESPECIALLY  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 KIGALI 01059 01 OF 02 051627Z  
BETWEEN THE UNITED STATES AND CANADA, AND THE UNITED STATES AND SWITZERLAND, UNDP RES REP HAZEGAWA ON MARCH 28 HOSTED AN INFORMAL LUNCH OF DONORS TO REVIEW COORDINATION PLANNING FOR THE ADMINISTRATION OF JUSTICE AND TO APPEAL FOR SUPPORT TO SIX MONTH \$4.5 MILLION PROJECT WHICH UNDP HAD WORKED OUT WITH THE UN HIGH COMMISSION FOR HUMAN RIGHTS AND THE MINISTRY OF JUSTICE. (ANOTHER LUNCH HAS BEEN SCHEDULED FOR MARCH 5; WE ARE GOING TO GET FAT ON JUSTICE) THE SAME PROJECT WAS PRESENTED TO A LARGER GROUP OF DONORS AND UN AGENCIES TWO DAYS LATER. PARTIALLY FUNDED WITH ADVANCES FROM THE UN TRUST FUND, THE PROJECT SEEKS TO REHABILITATE PHYSICAL STRUCTURES, IMPROVE CONDITIONS FOR DETAINEES, BRING IN EXPATRIATE JUDGES AND INVESTIGATORS AND TRAIN LOCAL PERSONNEL. DONORS WHO GAVE UPDATES ON THEIR INTENTIONS WERE CHAGRIN TO LISTEN TO A DEBATE BETWEEN UNDP AND MINISTRY OF JUSTICE OFFICIALS OVER OPERATIONAL ELEMENTS OF THE PROJECT WHICH PRESUMABLY HAD BEEN REVIEWED AND SANCTIONED

UNCLASSIFIED

UNCLASSIFIED

LIMITED OFFICIAL USE

NNNNPTQ8163

LIMITED OFFICIAL USE PTQ8163

PAGE 01 KIGALI 01059 02 OF 02 051628Z  
ACTION AF-01

INFO	LOG-00	AID-01	CIAE-00	OASY-00	DODE-00	TEDE-00	INR-00
	IO-10	ADS-00	NSAE-00	NSCE-00	OIC-02	PA-01	PRS-01
	SP-00	SS-00	USIE-00	DRL-09	/025W		
				-----B873B1	051921Z	/49	

P 051623Z APR 95  
FM AMEMBASSY KIGALI  
TO SECSTATE WASHDC PRIORITY 0419

LIMITED OFFICIAL USE SECTION 02 OF 02 KIGALI 001059

AID FOR AFR/EA  
STATE FOR AF/RA AND FA/C

E.O. 12356 N/A  
TAGS: EAID, RW

UNCLASSIFIED

UNCLASSIFIED

SUBJECT: RWANDA PRESSES COORDINATION

BY BOTH SIDES. THE TWO PARTIES FINALLY AGREED TO MEET PRIVATELY, WORK OUT AN UNDERSTANDING AND GET BACK TO DONORS.

6. THE MINISTER OF JUSTICE ALSO PRESENTED ON MARCH 30 A CONCEPTUAL PLAN OF ACTION FOR THE REHABILITATION OF JUSTICE. THIS PRESUMABLY TAKES THE PLACE OF THE 40 PAGE DOCUMENT WORKED OUT OVER SEVERAL WEEKS BY THE UN HIGH COMMISSION FOR HUMAN RIGHTS AND REJECTED BY THE MINISTER BECAUSE HE HAD NOT BEEN ADEQUATELY CONSULTED IN ITS LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 KIGALI 01059 02 OF 02 051628Z  
PREPARATION. THE PLAN HAS FOUR PARTS: REORGANIZE THE JUDICIAL APPARATUS, BRING TO JUSTICE THE PRESUMED AUTHORS OF GENOCIDE, REFORM LAWS, AND PUT BACK INTO PLACE A SYSTEM OF SECURITY. IN A TABULAR SECTION, THE PLAN SHOWS WHICH MINISTRY AND WHICH DONOR IS INVOLVED IN EACH ACTION AREA, GIVES TIMES LINES AND ROUGHLY-ESTIMATED COSTS. THE MINISTER NOTED THAT THIS PLAN OF ACTION WAS NOT A TYPICAL SUPPORT PROGRAM TO A MINISTRY IN THE GOVERNMENT BUT RATHER HELPS ESTABLISH THE JUDICIARY AS THE "THIRD POWER", A CAPABLE, INDEPENDENT AND EFFECTIVE ARM OF GOVERNANCE.

7. TRUST FUND. THE APRIL 1 MEETING ON THE TRUST FUND WENT A LONG WAY TO CLOSING AN INFORMATION GAP AS TO WHAT THE TRUST FUND WAS, HOW IT WAS FUNDED AND ADMINISTERED AND WHAT IT WAS DOING. SO FAR THE FUND, USING ONLY DUTCH MONEY, HAD ALLOCATED NEARLY \$1 MILLION ON RECONSTRUCTION OF KIGALI TOWN, ANOTHER MILLION ON REHABILITATION OF PRISONS AND THE JUSTICE SYSTEM, AND \$2 MILLION FOR THE PROCUREMENT OF BASIC EQUIPMENT FOR CENTRAL ADMINISTRATIVE SERVICES. THE GOVERNMENT HAS BEEN UNHAPPY, NOT SO MUCH WITH PRIORITIES ESTABLISHED, AS WITH THE CONTROL OF DECISION-MAKING AND IMPLEMENTATION IN THE UNDP AND THE SRSG'S OFFICE. IT ALSO FOUND CHANNELING FUNDS THROUGH UN IMPLEMENTING AGENCIES A WASTE OF MONEY AND TIME. THE LITTLE THAT UN HABITAT HAS ACCOMPLISHED IN KIGALI WITH THE ONE MILLION DOLLARS PUT AT ITS DISPOSAL IS AMPLE EVIDENCE FOR THE GOVERNMENT'S COMPLAINT. SO FAR, THE

UNCLASSIFIED

UNCLASSIFIED

MINISTER REPRESENTS GOVERNMENT IN ESTABLISHING TRUST FUND  
PRIORITIES. SOME MINISTERS ARE ENVIOUSLY EYING HIS  
PREROGATIVES; THE TRUST FUND IS GROWING AS CANADA, THE  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 KIGALI 01059 02 OF 02 051628Z  
UK, SWEDEN AND POSSIBILITY SWITZERLAND STEP FORWARD AS  
CONTRIBUTORS. RAWSON

LIMITED OFFICIAL USE

UNCLASSIFIED